

BEFORE THE NATIONAL LABOR RELATIONS BOARD
UNITED STATES OF AMERICA

IN THE MATTER OF:)
)
IUOE, LOCAL 627)
)
and) Case No.: 17-CB-072671
)
STACEY M. LOERWALD)

EXCEPTIONS TO DECISION OF ALJ

COMES NOW IUOE, Local 627 (the “Union”), and excepts to the supplemental decision of the ALJ dated January 29, 2019, and would state:

INTRODUCTION

In this matter, as shown below, the Union ‘looked for judgment, but behold [justification].’ Isa. 5:7; Haidt, The Righteous Mind (New York: Pantheon Books, 2012), Ch. 2. The entirety of both the hearing before the ALJ and his decision were suffused with self-justification, rather than judgment, as a review of both the supplemental decision and the cold hearing transcript shows. As a result and as further exceptions, (a) the Union was deprived of judgment, (b) an inaccurate formula for calculating back pay was used, (c) the formula used did not track reality nor follow Board procedures, (d) appropriate mitigation of damages was not allowed, and (e) the ultimate result was higher than the facts justified. Accordingly, the Union excepts to the supplemental decision.

BASIC FACTS

The hearing arises out of a compliance specification, limited to a determination of back pay/benefits and related. Although there is no order of the Board or otherwise as to what the back pay period is, it appears that the Board claimed it to be November 7, 2011, to August 9, 2012. Tr., p. 22.¹ The Union did a calculation of what Loerwald would have earned during that period (if she had taken all jobs available), assuming that she had been on the out of work list during that time frame. Tr., p. 183; UX3 and attachments; GCX1(g). This was sent to the Board. Tr., pp. 203-204.

Subsequently, the method of calculation was explained to the Board agent. Tr., pp. 184-185; UX19, pp. 3-4; GCX1(g). Also, subsequent to the calculation, the Board took the deposition of Mike Stark, business manager for the Union. Tr., p. 110; GCX1(g).

Notwithstanding the foregoing, the Board was determined in its compliance specification not to utilize what actually occurred. Rather, it made estimates based upon work from prior years. Tr., p. 27. This is notwithstanding the fact that the Great Recession had ensued. Tr., pp. 240-241. This is also

¹References to “Tr., p. _” are references to the respective page of the transcript of the hearing of October 11, 2018, before Region 14, as it proclaims; references to “GCX_” are references to General Counsel Exhibits with the respective number; references to “UX_” are references to the exhibits of the IUOE, Local 627, sometimes called “Respondent”, with the respective number.

notwithstanding the fact that the Board's own documents show a vast drop in hours worked between the former and latter years used by the Board, which years preceded the claim herein. Tr., pp. 78, 241; GCX5, 6. Further, the Board did not even use the time which immediately preceded the back pay period, even though the Board's own evidence shows that the work was slower by the time of the back pay period than it had been during the time which the Board utilized. Tr., pp. 82-83; GCX5.

The Board explained that it could not use the year immediately preceding the back pay period because assumed that there may have been discrimination prior to that time, even though the Board decision, affirmed by the Tenth Circuit, does not support that position. Tr., pp. 80-81. Further, such an assumption is contrary to the evidence, which shows Loerwald's problems with the Union began when the new administration took over just before the back pay period began; Loerwald had been in tight with the prior administration, undermining any claim of "may" have been discrimination. Tr., pp. 180, 249, and offer of proof at pp. 166-167, improperly refused by the Board.

As will be further shown in the four propositions below, the Board's hearing was suffused with sufficient discrimination against the Union, error, uncertainty and irregularities so as to undermine any decision herein; the architectonics of the Union's maximum calculation for the back pay period mirrors reality better than the Board's step "through the looking glass"; and such

maximum amount should be reduced by virtue of mitigation that Loerwald failed to make.

PROPOSITION I: The Hearing Was Infused with Discrimination Against the Union, Error, Uncertainty and Irregularities, Undermining Any Decision.

The Union raised and preserved in its answer its positions on the “Jesus I know, and Paul I know; but who are you?” issues; that is, that the ALJ does not meet the requirements of the appointments clause of the U.S. Constitution. *Bandimere v. SEC*, 844 F3d 1168 (10th Cir. 2016); *Burgess v. FDIC*, 971 F3d 297 (5th Cir. 2017). GCX1(g). The Union also raised this issue at the hearing. Tr., pp. 8-9. The Union was cut off, except that it pointed out that the hearing record is silent on the ALJ’s appointment, in general, or assignment to this case, in particular. As to the latter, see 29 CFR § 101.10(a). During large swaths of the recent past and NLRB has been without a quorum or has had “members” invalidly appointed. *New Process Steel v. NLRB*, 08-1457 (USSCt 2010); and *NLRB v. Noel Canning*, 12-1281 (USSCt 2014). No evidence of record herein overcomes the questions of the ALJ appointment or assignment. As such, any decision cannot stand.

Further, the Board, through its advocate, its ALJ and otherwise, showed prejudice and discrimination against the Union, such that the hearing was further infused with error, uncertainty and irregularities, so as to undermine any decision.

The Board’s transcript is riddled with errors to its benefit and in

discrimination against the Union. See, e.g., Tr., pp. 1, 124, 240, 258.

Throughout the hearing the inadequacy of the Board's facility was addressed by both the Union and the ALJ, numerous times, although always with an attitude that it was the Union's fault. See, e.g., Tr., pp. 57, 61-62. When the Union pointed out that it could not hear the Board witness, the ALJ indicated that it would "ask her to speak up", but did not. Tr., p. 57. Only pages later did he actually do so. Tr., p. 59.

It came up several times at the hearing whether the major underlying ULP in the case was, as the Board put it, that Loerwald was discriminatorily removed from the OWL, or whether, as the Union pointed out, it was a question of her discriminatorily not being replaced on the OWL. As shown above, the former incident occurred on November 7 and the latter occurred on November 18, with the back pay period running from November 7 to August 9. So, of the 9 months and 2 days, 11 of the back pay days² related to the former and almost nine months, to the latter. Notwithstanding, the ALJ repeatedly allowed the Board to testify to the former, as though that were the major thing and prohibited the Union from referring to the latter, which was, in truth, the major thing. See, e.g., Tr., pp. 50, 67, 99-100.

Of course, examination of witnesses should consist of the advocate asking

²And, as the referral documentation shows, there were no referrals in that 11 day period out of either district that Loerwald could have filled; thus, all the lost time work was during the failure to re-register period. UX5, 7.

a question and the witness answering. 29 CFR §§ 101.16(c), 101.10; FRE 611; Tr., p. 70. The ALJ, however, without objection by the Board advocate, required the Union to “stick to questions”, while the Board advocate was allowed to make statements before asking questions, with no *sua sponte* admonition from the ALJ and even overruling objections on the point by the Union. See, e.g., Tr., pp. 66, 70, 74, 116, 176, 245-249. Again, the ALJ treated the goose and gander differently.

At one point, the Union was reprimanded for going to the witness chair to show the witness a document; the ALJ ruled that he had to grant permission for such. Tr., pp. 79-80. However, the Board advocate thereafter went to the witness chair multiple times without the correlative *sua sponte* intervention by the ALJ. See, e.g., Tr., pp. 107, 117, 249. Again, goose and the gander are treated differently.

Perhaps the second most egregious act which occurred during the hearing was the assault and battery committed by the Board advocate upon the Union witness. Tr., p. 249. Compare *Fisher v. Carousel Motor Hotel, Inc.*, 424 SW2d 627 (Tex. 1967), wherein Fisher, a mathematician with NASA, went to a hotel restaurant for an invited luncheon, buffet style. As Fisher stood in line with the others and was about to be served, the restaurant manager came up and snatched the plate from Fisher’s hand. The court held that such was an actionable assault and battery. In the instance here, the witness was holding paperwork and

was testifying, at which point the Board's advocate approached the witness (without ALJ permission) and aggressively snatched the paperwork from the witness' hand. Despite objection of the Union, the ALJ neither ruled on the objection nor *sua sponte* took remedial or cautionary measures. Again, when the Board's actions are compared to the Union's actions at the hearing, the differential treatment is obvious, to the Union's detriment.

One of the issues at the hearing had to do with the credibility of the Board's sponsoring witness. A part concerned GCX3, 4-Loerwald's experience records. The Board's witness testified that these documents came from the Union. Tr., pp. 30-32, 87-88. However, the facts and other information indicated that it was not the complete document, to which the Union objected, as the complete document would reveal the truth. Tr., p. 32. FRE 106. The ALJ then testified for the witness that this is all that was received and accepted it as being from the Union. Tr., p. 33.

Of course, despite the big to-do³ with the Board's ALJ and witness testifying with certainty about this, Loerwald admitted that the handwriting as to the page numbers, etc., was hers and that she faxed the documents to the Board, not the Union. Tr., pp. 167-168. Again, the ALJ stifled examination by the Union, refused

³At the hearing there was a to-do about the word "to-do". Tr., pp. 152-153. The ALJ would not allow its use. Merriam-Webster Online notes its use in c. 1576. This is one of the several times the ALJ allowed the witness (even agreeing himself) to evade basic questions by denying simple English, something he never did except to the Union's detriment.

production of the whole document as allowed by the evidence rules, confirmed the untrue testimony of his colleague in the federal service, and was wrong. Similarly, the ALJ repeatedly aided the witness in answering and evading questions. See, e.g., Tr., pp. 71-75, 84, 99-101, 151-152. The Union was repeatedly denied the ALJ to make objections. Tr., pp. 100-101, 255. The Board's advocate was allowed to make rulings. Tr., p. 165. The ALJ testified for his colleague in federal service, the witness, in overruling the Union's objection. Tr., p. 33.

It should be pointed out that in all of these instances, not only was the Board treated differently from the Union, but the Union was treated in the negative in comparison to the ALJ's colleagues in federal service on each occasion.

The ALJ decision dealt with this issue only in footnote 17. Despite the fact that the Union referred to the transcript, the ALJ seems to have purged out the sworn testimony at the hearing and the affidavit certifying to the transcript, claiming they are insufficient as a "affidavit". Of course, the ALJ cites no authority, but the certification by the official reporter is sufficient. Tr., p. 265; 28 U.S.C. § 1746. (Or, if the transcript is insufficient, then there is no record upon which the ALJ could base any decision.)

Further, as shown below, the ALJ decision is self-justification, not judgment—it denigrates or ignores the evidence produced by the Union while the ALJ accepts his colleagues' statements and arguments (some of which he had to

support himself) hook, line and sinker.

And the ALJ entirely missed the point in footnote 17. It is not so much a matter of disqualifying him as that, when he stood to be judged (as Epictetus' friend Heraclitus noted), he should not find writing on the wall; rather, the issue was whether he was going to (and whether he has) rendered judgment—an honest decision—rather than a justification. The evidence is clear that he has not.

Based on the foregoing, it appears that the hearing and decision were suffused with discriminatory treatment against the Union, error, uncertainty, and irregularities, not only by the Board's minions, but its ALJ, to the extent that the supplemental decision herein is tainted and cannot stand.

PROPOSITION II: The Architectonics of the Supplemental Opinion's Back-Pay Calculation Neither Meet Board Procedures Nor Mirror Reality.

The Board has held that where a respondent offers an alternative formula for determining backpay, the Board must decide which is the “most accurate” method. *Atlantic Veal & Lamb, Inc.*, 355 NLRB 228, fn 5 (2010).

One possible formula includes using averages based on work prior to the unlawful action. 10540.2. However, this method is applicable only when the conditions that existed prior to the unlawful action would have continued unchanged during the back pay period. “If there were significant changes in the availability of work,...other methods may be more appropriate.”

Of course, several considerations overarch any method: the comparisons must be reasonable and there must be consideration of reduction in available

employment. 10542.1; 10542.5.

The Board began with its position that its calculations do not have to be exact or the best possible, but merely reasonable. Tr., p. 10. Of course, this position is contrary to the *Atlantic Veal* case above: the purpose is to find the best and most accurate method, especially if it is readily available.

The architectonics of the Board's proposal was to average the hours for 2009 and 2010 and assume that these amounts would have applied in the back pay period. Tr., pp. 27-28. This is despite the fact that the Board admitted that economic conditions vary in the construction industry, and that there was a 1/3 reduction of hours in the latter year used. Tr., pp. 28, 78.

The Board claims it chose 2009 and 2010 because those were the closest period that they had. Tr., p. 28. However, the Board agent admitted that there was a closer period—the first ten months in 2011—the months that immediately preceded the back pay period. Tr., p. 80.

The hours for 2009 were 996; for 2010 were 675.5; and for the first ten months of 2011 were 409. Tr., pp. 39-40, 80; GCX5, 6. These numbers indicate that in 2009 Loerwald worked an average of 83 hours per month; in 2010, 56.3; and in 2011 (prior to any discrimination), 40.9. Thus, if the Board had actually used the two years prior to the discrimination, it would have used a monthly

average of 45.2⁴; this is instead of the 69.6 figure that it actually used—an increase of 50% over the closer time period.

What is, however, obvious from the numbers (83 hours per month in 2009, 56.3 in 2010, and 40.9 in 2011) is that, not only were there variations from year to year, but that the variations were invariably on a downward trend. T h e uncontested evidence is that, as a result of the Great Recession,⁵ there was a work slowdown beginning in 2009 and extremely in 2010 and 2011. Tr., pp. 240-241. As a result, the use of the earlier years without adjustment would not be an accurate reflection of the back pay period. Tr., p. 241. As such, there would have been very few jobs in group V during the slow time. Tr., pp. 257-258.

Based on the foregoing, the Union submits that the Board's method of calculating was fraught with inaccuracy—not taking into account work that was actually done, not taking into the account the work slowdown, and not even utilizing time period closest to the back pay period. As such, the Board's proposed method was contrary to the Casehandling Manual. Rather, the more accurate method proposed by the Union should have been utilized; or, at the

⁴This is calculated by taking 675.5 hours for 2010, 409 hours for 2011, and 0 hours for the last two months of 2009 and dividing by the 24 months.

⁵The Board's transcript claims the question was of a "Growth Recession". Tr., p. 240. The Board's (mis)transcription to this oxymoronic reference certainly fits the adjective's second part as to the Board's transcript.

least, the time periods closest to the back pay period should be used⁶ for estimates and averages.

The ALJ and the supplemental decision merely parrot what his co-worker from the general counsel's office requested. Supplemental Opinion, Part III A, C, E. In sub-part C, indeed, the ALJ varied from the prior opinion in this matter and held that the discrimination began, not in November when the prior decision placed it, but in August or September, 2011. How this excludes the first seven months of the year is simply glossed over as though it did not exist. The use of seven months (rather than nine or ten months) still significantly lowers the back pay calculation. The only justification for not using time in 2011 was the self-justification to increase the back pay calculation however illegitimately or dishonestly.

Based on the foregoing, none of the calculations adopted by all those colleagues in federal service can be credited and the decision of the ALJ should be vacated.

PROPOSITION III: The Architectonics of the Union's Calculation Mirror Reality and Should Have Been Used as a Maximum Point for Any Back Pay Award Herein.

⁶This would simply be: multiply the Board's numbers for wages, H&W and pension by .648 and award the result (leaving the job search expenses untouched): $(\$16,889 - \$1,013) \times .648 = \$10,288$; plus $\$3,437 \times .648 = \$2,227$; plus $\$2,949 \times .648 = \$1,911$; or a total of $\$11,301$ plus interest in wages and expenses, and $\$2,227$ plus interest to H&W Fund, and $\$1,911$ plus interest to Pension Fund.

When determining back pay, the aim is to be as accurate as possible as to what the person would have earned during the period:

The objective in determining gross backpay is to reconstruct as accurately as possible what employment and earnings the discriminatee would have had during the backpay period, had there not been an unlawful action.

...

In simpler cases, when computations can be speedily prepared, estimates should be avoided.

Section 10540.1⁷ It is noted that the methods of computing back pay apply whether the respondent is an employer or a Union. 10546.

Two formulas approved by the Board⁸ to figure back pay consider comparable/replacement employees. 10540.3 and 10540.4. The comparable employee method is applicable when there is an employee or group of employees whose earnings prior to the back pay period were comparable to those of the discriminatee. It is particularly applicable when there have been significant changes in conditions during the back pay period. Of course, this method requires records that show the work and earnings of the other employees. Similarly, a replacement employee can be an accurate method of determining back pay. This method is applicable when the discriminatee had

⁷The citations to the 10500s herein are to the NLRB Casehandling Manual. The Union notes that the Board uniformly misspells “back pay” as “backpay”.

⁸*Skidmore v. Swift & Co.*, 323 U.S. 134, 140 (1944), gives force to the Casehandling Manual, as does the Board’s testimony. Tr., pp. 24-25.

a job that was filled by identifiable individuals during the back pay period.

When applicable, [this method] is easy to understand and apply, relatively easily to document, and could be applied for long backpay periods in which changes in wages or other conditions of employment took place.

10540.4.

Hiring hall records should provide information concerning which employees were referred and to which employers. Union benefit fund reports might serve to document actual employment of comparable employees during the backpay period.

10546.

As shown above and in the evidence, there is significant variation or change in conditions before, during and after the back pay period. This includes not only the Great Recession, but the nature of construction work. Tr., p. 28. Also, the hiring hall records are available and in evidence that show which employees were referred and to which employers and how long they worked. UX5, 6, 7, 8. Thus, the architectonics offered by the Union are “easy to understand and apply, relatively easy to document, and [can] be applied for long backpay periods” where there were changes in wages and other conditions of employment. UX3 and inclusions.

The dispatch histories for the two districts for the back pay period are in evidence. UX5, 6, 7 and 8; Tr., pp. 187-192. Similarly, the work history, dispatch history, member qualifications list and health and welfare report for Loerwald are in evidence. UX8, 9, 10, 11; Tr. pp. 193-196. From

the dispatch histories of the two districts, the identities of comparable⁹ employees can be determined, including Steven Ferrell, Duston Schultz, Jeffrey Shane Nelson, David Church, Stewart Farris, Tifford Graham, and Douglas Hinkle. The qualifications lists, dispatch histories, work histories, and health and welfare reports for each of them is in evidence. UX12, 13, 14, 15, 16, 17, and 18; Tr., pp. 196-203.

From the above documentation, it can be determined, assuming Loerwald took every job, what jobs she would have had, how long she would have worked, and how much she would have been paid. Tr., pp. 203-204. This the Union did and informed the Board. Tr., p. 204; UX3.

It was explained at the hearing (and never disputed), going through all the dispatch histories, the jobs that people were sent to, what jobs Loerwald qualified for, who Loerwald was allowed to work for, and what jobs were taken by comparable replacements, where she would have worked, how long she would have worked, and how much she would have earned, assuming she took each job available to her. Tr., pp. 206-236; UX19. The conclusion is that she could have had the Farris job in February, 2012, for 198.5 hours (group X); the Farris job for 40 hours which was

⁹It is also necessary to take into account the fact that there were employers that Loerwald could not work for. For example, she was a felon and could not work in an oil refinery, as per the Patriot Act. Or, there were other employers where they had had a bad experience and prohibited her from working there. Tr., pp. 204-206.

forklift work (group V); and the Nelson job beginning in June of 2018 for 130 hours (group X). Tr., pp. 236-239; UX19, p. 2.

Based on the foregoing, the Union submits that the architectonics of its proposed method of calculation does mirror reality, meets the requirements of the Casehandling Manual, and is the basis upon which a maximum back pay calculation should have been made.¹⁰

The supplemental opinion spans three and a half pages in its attempt to undermine the Union's suggestions on back pay calculations, despite the facts that 1) there was no evidence refuting in any way how those calculations were made; and 2) even if there had been (which there was no one, at least legitimate) dispute as to which of the jobs Loerwald could or should have been sent to, all those jobs were in evidence and a calculation therefrom could have been made.¹¹

¹⁰In UX3, 19, the Union rolled the wages and benefits into one amount. Based on the exhibits in evidence, it is simple enough to separate them out, if that is what is to be done: $198.5 \times (19.00; 5.35; 4.55) + 40 \times (22.25; 5.35, 4.55) + 130 \times (22.70; 5.45; 4.80)$ is \$7,613 + 1,013 (the expenses amount), altogether results in \$8,626 plus interest in wages and expenses; \$1,985 plus interest to H&W; and \$1,709 plus interest to Pension Fund.

¹¹The Union notes that the ALJ claims in footnote 10 that Loerwald is qualified to "operate...an oiler". Ignorance is bliss: "oiler" is not a piece of equipment that is operated; it is a position where the oiler helps an operator of equipment such as a crane. The Union acknowledges that the ALJ had long since stepped "through the looking glass", but the Union suggests that reality should be the touchstone.

Also, the ALJ throughout credited his colleagues' testimony, even though it was clear at the hearing that some of that was simply made up to support her case, and discredited the Union's testimony because its witness would not just make things up. See, for example, the discussion herein as to where the documentation came from and the fight over the fax number and compare that to footnote 13 of the supplemental decision.

The ALJ concludes that it only compared the two methods of calculation back pay—the Union's and his colleagues. See text accompanying footnote 14. He there concludes that his colleagues' method is the "most" accurate, thus recognizing by the quotes the requirement of accuracy. However, one cannot have the "most" of two things—it is superlative, not comparative. Again, reality takes a hit in the ALJ's fairyland.

Based on the foregoing, the Union submits that the ALJ's rejection of the Union methodology and acceptance of his colleagues' methodology cannot be sustained.

PROPOSITION IV: Loerwald Failed to Mitigate Her Damages.

It is fundamental that,

A discriminatee must make reasonable efforts during the backpay period to seek and hold interim employment.

10558.1. A discriminatee who applies for work one or two times a month is engaged in an inadequate search for work. *Grosvenor Resort*, 350 NLRB 1197, 1201-1202 (2007). The Board compliance officer is required to use reasonable diligence to gather the facts relative hereto. 10558.2.

At the hearing, the ALJ ruled that it is unreasonable and inappropriate for a discriminatee to seek employment through Union, because why would she take employment where she had been discriminated against? Tr., p. 245. However, such an analysis is contrary to extant controlling law. In *Ford Motor Company v. EEOC*, 458 U.S. 219 (1982), the plaintiffs did not want to go back to work for the defendant that had discriminated against them and the court held that this was a failure to mitigate damages. Indeed, reinstating the relationship between the parties is the “preferred remedy”, in the absence of sufficient evidence of hostility so as to render reinstatement inappropriate. *Jackson v. City of Albuquerque*, 890 F2d 225, 232 (10th Cir. 1989); *Marshall v. TRW, Inc., Reda Pump Division*, 900 F2d 1517, 1523 (10th Cir. 1990). In this connection, it should be considered that Loerwald was, in fact, “reinstated” and this occurred before the Board or its ALJ ever got around to making its finding; no hostility arises therefrom.

And, lest it be argued that a simple request by Loerwald to be put back on the OWL with the statement of her phone number would be considered a vain act, as the ALJ ruled at the hearing (Tr., p. 245), consider several things: First,

Loerwald went to the Union hall each week knowing she was not on the list. Tr., p. 150. Second, as soon as Loerwald did say she wanted to be on the list and gave up her phone number, she was put on the OWL, which ended the back pay period. Tr., pp. 171-173. Third, Loerwald's only attempts for work during most¹² the weeks at issue were to go to the Union hall to see if, as she put it, she was "miraculously" put back on the list. Tr., pp. 99, 123; GCX9, 15, 16. It seems less of a miracle for her to have asked to be put on the OWL and to have given her phone number, which is the procedure that had regularly been followed by everyone for years, than to expect to be put on when neither she asked nor did the Union have the phone number to call her with. Tr., pp. 169-171, 242.

The ALJ ruled at the hearing that such a simple thing as asking to be put on the list and giving the phone number was not mitigation. Tr., p. 245. The ALJ never gave any authority for such ruling. Such is also contrary to the Board's witness who testified that Loerwald went each week to register, but was not allowed.¹³ However, under the above cases and the facts above set forth, such was a failure to mitigate, especially in light of her claim that expecting a miracle

¹²These exhibits show that this is the only action for 36 of the 40 weeks at issue. This would reduce any back pay by 90%. See also Tr., p. 155.

¹³This is, of course, contrary to both the earlier Board ruling (the failure to re-register Loerwald was tied only to the attorney letter of November 18 that never came to the Union officers' attention) and Loerwald's testimony that she never asked and gave her phone number. Tr., pp. 151-152. The Board representative, did, as appears from her testimony, an inadequate investigation in regard to mitigation. Tr., pp. 94-98.

was the only mitigation she exercised for most weeks.

Oliver Cowdery famously did not receive because he “took no thought save it was to ask” to receive his miracle. Loerwald did not even ask. And, as is undisputed, asking and giving a phone number are the only requirements for being on the OWL,¹⁴ and, when she did so, she was placed thereon.

The issue of mitigation was addressed by the ALJ decision in part IV. It is premised upon the claim that Loerwald “multiple times” after being removed from the OWL asked to be put back on. Of course, there is no citation in the record here because it simply is not true. Without facts, the decision simply cannot stand. Nor could the prior decision rule on the issue of mitigation of damages, as there had been no compliance specification issued at that point.

Given that in 90% of the weeks at issue Loerwald did nothing more than go to the Union hall, knowing that she was not on the OWL and never asked to be put on it, and given that, if she had asked, she would have been put on it, then any back pay herein should be reduced by that 90%. This would result¹⁵ in \$1,774 plus interest in wages and expenses, \$199 plus interest to H&W Fund, and

¹⁴There is some question in the earlier decision whether the phone number is a requirement, even though it is in the OWL procedures. However, without a phone number there is no way to contact the person about a job; a person’s name on the list person where there is no phone number is functionally the same as not being on the list.

¹⁵Reducing the wage, H&W and pension numbers, respectively, from footnote 5 above gives: $\$7,613 \times .10 = \761 ; $\$1,985 \times .10 = \199 ; and $\$1,709 \times .10 = \171 ; each plus interest.

\$171 plus interest to Pension Fund, under the Union's architectonics; or, under the Board's, \$2,042 plus interest in wages and expenses, \$223 plus interest to H&W Fund, and \$119 plus interest to Pension Fund. This is the proper amount to be awarded, the amounts in footnotes 4 and 6 being alternatives thereto.

CONCLUSION

Based on the foregoing, the Union submits that its method of computation of back pay is in accordance with Board's procedures, mirrors reality, and should have been utilized, subject to reduction for failure to mitigate by Loerwald, and that the Board should conduct a proper hearing through a neutral and impartial decision maker, after vacating the supplemental decision and granting the Union's exceptions.

Respectfully submitted,

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CERTIFICATE OF MAILING

I hereby certify that on the 26 day of February, 2019, a true and correct copy of the above and foregoing was emailed to:

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